9110-04-P

#### DEPARTMENT OF HOMELAND SECURITY

**Coast Guard** 

**33 CFR Part 100** 

[Docket Number USCG-2022-0551]

RIN 1625-AA08

Special Local Regulation; Ohio River, Marietta, OH

**AGENCY:** Coast Guard, DHS.

**ACTION:** Temporary final rule.

**SUMMARY:** The Coast Guard is establishing a special local regulation for all navigable waters of the Ohio River between mile markers 171 and 173. The special local regulation is needed to protect regatta participants, the public, and the marine environment from potential hazard created by powerboat races. This special local regulation establishes a Patrol Commander and restricts movement and anchoring of spectator and non-participant vessels during the time of the event.

**DATES:** This rule is effective from 9:30 a.m. on July 9, 2022 through 4 p.m. on July 10, 2022.

**ADDRESSES:** To view documents mentioned in this preamble as being available in the docket, go to https://www.regulations.gov, type USCG-2022-0551 in the search box and click "Search." Next, in the Document Type column, select "Supporting & Related Material."

**FOR FURTHER INFORMATION CONTACT:** If you have questions on this rule, call or email MST2 Justin Selan, Marine Safety Unit Huntington, U.S. Coast Guard; (304)733-0198, Justin.K.Selan@uscg.mil.

#### SUPPLEMENTARY INFORMATION:

#### I. Table of Abbreviations

CFR Code of Federal Regulations

DHS Department of Homeland Security

FR Federal Register

NPRM Notice of proposed rulemaking

§ Section

U.S.C. United States Code

## II. Background Information and Regulatory History

The Coast Guard is issuing this temporary rule without prior notice and opportunity to comment pursuant to authority under section 4(a) of the Administrative Procedure Act (APA) (5 U.S.C. 553(b)). This provision authorizes an agency to issue a rule without prior notice and opportunity to comment when the agency for good cause finds that those procedures are "impracticable, unnecessary, or contrary to the public interest." Under 5 U.S.C. 553(b)(B), the Coast Guard finds that good cause exists for not publishing a notice of proposed rulemaking (NPRM) with respect to this rule because we must establish the special local regulation by July 9, 2022 and lack sufficient time to request public comments and respond to these comments before the special local regulation must be established.

Under 5 U.S.C. 553(d)(3), the Coast Guard finds that good cause exists for making this rule effective less than 30 days after publication in the **Federal Register**. Delaying the effective date of this rule would be contrary to the public interest because immediate action is needed to respond to the potential safety hazards associated with the Marietta River Front Roar taking place on the Ohio River between mile marker 171 and mile marker 173.

# III. Legal Authority and Need for Rule

The Coast Guard is issuing this rule under authority in 46 U.S.C. 70041; 33 CFR 1.05-1. The Captain of the Port Ohio Valley (COTP) has determined that potential hazards associated with Marietta River Front Roar starting July 9, 2022, will be a safety concern for anyone on the Ohio River from mile marker 171 to mile marker 173. This

rule is needed to protect personnel, vessels, and the marine environment in the navigable waters within the special local regulation for the duration of the powerboat races.

## IV. Discussion of the Rule

This rule established a special local regulation from 9:30 a.m. through 5 p.m. on July 9, 2022, and 9:30 a.m. through 4 p.m. on July 10, 2022. The special local regulation will cover all navigable waters between mile markers 171 and 173 on the Ohio River.

The duration of the regulated area is intended to protect personnel, vessels, and the marine environment in these navigable waters for the duration of the powerboat races. No vessel or person will be permitted to enter the regulated area without obtaining permission from the designated representative.

## V. Regulatory Analyses

We developed this rule after considering numerous statutes and Executive orders related to rulemaking. Below we summarize our analyses based on a number of these statutes and Executive orders, and we discuss First Amendment rights of protestors.

## A. Regulatory Planning and Review

Executive Orders 12866 and 13563 direct agencies to assess the costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits. This rule has not been designated a "significant regulatory action," under Executive Order 12866. Accordingly, this rule has not been reviewed by the Office of Management and Budget (OMB).

This regulatory action determination is based on the size and location of the special local regulation. This rule involes a special local regulation lasting less than a week and covering a limited area of 3 nautical miles. In addition, vessel traffic will be able to reach out to the safety boat to coordinate safe passage through the special local regulation which will impact a 3 mile stretch on the Ohio River. The Coast Guard will publish a Local Notice to Mariners (LNMs), and issue a Broadcast Notice to Mariners

(BNMs) via VHF-FM marine channel 16 about the regulated area.

## B. Impact on Small Entities

The Regulatory Flexibility Act of 1980, 5 U.S.C. 601–612, as amended, requires Federal agencies to consider the potential impact of regulations on small entities during rulemaking. The term "small entities" comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000. The Coast Guard certifies under 5 U.S.C. 605(b) that this rule will not have a significant economic impact on a substantial number of small entities.

While some owners or operators of vessels intending to transit the safety zone may be small entities, for the reasons stated in section V.A, this rule will not have a significant economic impact on any vessel owner or operator.

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104-121), we want to assist small entities in understanding this rule. If the rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please call or email the person listed in the FOR FURTHER INFORMATION CONTACT section.

Small businesses may send comments on the actions of Federal employees who enforce, or otherwise determine compliance with, Federal regulations to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards. The Ombudsman evaluates these actions annually and rates each agency's responsiveness to small business. If you wish to comment on actions by employees of the Coast Guard, call 1-888-REG-FAIR (1-888-734-3247). The Coast Guard will not retaliate against small entities that question or complain about this rule or any policy or action of the Coast Guard.

#### C. Collection of Information

This rule will not call for a new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

## D. Federalism and Indian Tribal Governments

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on the States, on the relationship between the National Government and the States, or on the distribution of power and responsibilities among the various levels of government. We have analyzed this rule under that Order and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in Executive Order 13132.

Also, this rule does not have tribal implications under Executive Order 13175,

Consultation and Coordination with Indian Tribal Governments, because it does not have
a substantial direct effect on one or more Indian tribes, on the relationship between the
Federal Government and Indian tribes, or on the distribution of power and responsibilities
between the Federal Government and Indian tribes.

## E. Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 (adjusted for inflation) or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

#### F. Environment

We have analyzed this rule under Department of Homeland Security Directive 023-01, Rev. 1, associated implementing instructions, and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (42 U.S.C. 4321–4370f), and have

determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment. This rule involves a special local regulation lasting from 9:30 a.m. through 5 p.m. on July 9, 2022 and 9:30 a.m. through 4 p.m. on July 10, 2022 that will limit access of the Ohio River from mile marker 171 to mile marker 173. It is categorically excluded from further review under paragraph L61 of Appendix A, Table 1 of DHS Instruction Manual 023–01–001–01, Rev. 1.

## G. Protest Activities

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to call or email the person listed in the FOR FURTHER INFORMATION

CONTACT section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places or vessels.

## List of Subjects in 33 CFR Part 100

Marine safety, Navigation (water), Reporting and recordkeeping requirements, Waterways

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 100 as follows:

## PART 100 – SAFETY OF LIFE ON NAVIGABLE WATERS

1. The authority citation for part 100 continues to read as follows:

**Authority**: 46 U.S.C. 70041; 33 CFR 1.05-1

2. Add § 100.T08-0551 to read as follows:

#### § 100.T08-0551 Marietta River Front Roar, Ohio River, Marietta, OH.

- (a) Regulated area. The regulations in this section apply to the following area: all navigable waters of the Ohio River from mile marker 171 to mile marker 173 near Marietta Riverfront Park Marietta, OH.
  - (b) Definitions. As used in this section:

Designated representative means a Coast Guard Patrol Commander (PATCOM), including a Coast Guard coxswain, petty officer, or other officer operating a Coast Guard vessel and a Federal, State, and local officer designated by or assisting the Captain of the Port Ohio Valley (COTP) in the enforcement of the regulations in this section.

Participant means all persons and vessels registered with the event sponsor as a participants in the race.

- (c) *Regulations*. (1) The Coast Guard may patrol the event area under the direction of a designated Coast Guard Patrol Commander. The Patrol Commander may be contacted on Channel 16 VHF-FM (156.8 MHz) by the call sign "PATCOM."
- (2) All persons and vessels not registered with the sponsor as participants or official patrol vessels are considered spectators. The "official patrol vessels" consist of any Coast Guard, state or local law enforcement and sponsor provided vessels assigned or approved by the Commander, Eighth Coast Guard District, to patrol the event
- (3) Spectator vessels desiring to transit the regulated area described in paragraph (a) of this section may do so only with prior approval of the Patrol Commander and when so directed by that officer and will be operated at a no wake speed in a manner which will not endanger participants in the event or any other craft.
- (4) No spectator shall anchor, block, loiter, or impede the through transit of participants or official patrol vessels in the regulated area described in paragraph (a) of this section during the effective dates and times, unless cleared for entry by or through an official patrol vessel.
- (5) The Patrol Commander may forbid and control the movement of all vessels in the regulated area described in paragraph (a) of this section. When hailed or signaled by an official patrol vessel, a vessel shall come to an immediate stop and comply with the directions given. Failure to do so may result in expulsion from the area, citation for failure to comply, or both

(6) Any spectator vessel may anchor outside the regulated area described in

paragraph (a) of this section, but may not anchor in, block, or loiter in a navigable

channel.

(7) The Patrol Commander may terminate the event or the operation of any vessel

at any time it is deemed necessary for the protection of life or property.

(8) To seek permission to enter, contact the COTP or the COTP's representative

by VHF-FM marine radio channel 16 or phone at 1-800-253-7465. Those in the

regulated area must comply with all lawful orders or directions given to them by the

COTP or the designated representative.

(9) The COTP will provide notice of the regulated area through advanced notice

via local notice to mariners and broadcast notice to mariners and by on-scene designated

representatives.

(d) Enforcement periods. This special local regulation will be enforced from

9:30 a.m. to 5:00 p.m. on July 9, 2022 and 9:30 a.m. to 4:00 p.m. on July 10, 2022.

Dated: June 28, 2022

A. M. Beach

Captain, U.S. Coast Guard,

Captain of the Port Ohio Valley

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